

AMENDED IN ASSEMBLY JUNE 16, 2014

AMENDED IN SENATE MAY 1, 2014

AMENDED IN SENATE APRIL 10, 2014

SENATE BILL

No. 850

Introduced by Senator Block

(Principal coauthor: Senator Hill)

(Coauthors: Senators Anderson, Beall, Correa, Hueso, Lara, Roth,

Torres, Vidak, and Wyland)

(Coauthor: Assembly Member Chávez)

January 9, 2014

An act to add *and repeal* Article 3 (commencing with Section 78040) to Chapter 1 of Part 48 of Division 7 of Title 3 of the Education Code, relating to public postsecondary education.

LEGISLATIVE COUNSEL'S DIGEST

SB 850, as amended, Block. Public postsecondary education: community college districts: baccalaureate degree pilot program.

Existing law establishes the California Community Colleges, under the administration of the Board of Governors of the California Community Colleges, as one of the segments of public postsecondary education in this state. Existing law requires the board of governors to appoint a chief executive officer, to be known as the Chancellor of the California Community Colleges. Existing law establishes community college districts, administered by governing boards, throughout the state, and authorizes these districts to provide instruction to students at the community college campuses maintained by the districts.

Existing law requires community colleges to offer instruction through, but not beyond, the 2nd year of college and authorizes community colleges to grant associate degrees in arts and science.

This bill would, commencing January 1, 2015, authorize the board of governors, in consultation with the California State University and the University of California, to establish a statewide baccalaureate degree pilot program at not more than 15 community college districts, *with one baccalaureate degree program each*, to be determined by the chancellor and approved by the board of ~~governors, which would authorize governors. The bill would prohibit~~ each participating district ~~to offer from offering more than one type of baccalaureate degree at one campus program~~ within the district, as specified. The bill would require a district baccalaureate degree pilot program to commence by the beginning of the 2017–18 academic year, and would require a student participating in a baccalaureate degree pilot program to complete his or her degree by the end of the 2022–23 academic year. The bill would require participating community college districts to meet specified requirements, including, but not limited to, offering baccalaureate ~~degrees~~ *degree programs and program curricula* not offered by the California State University or the University of California, and in subject areas with unmet workforce needs, as specified.

This bill would also require the governing board of a participating community college district to submit certain ~~information items~~ for review by the chancellor and approval by the board of governors, ~~including~~ *including, among other things*, the administrative plan for the baccalaureate degree pilot ~~program. program and documentation of consultation with the California State University and the University of California.~~ The bill would provide that the Department of Finance and the Legislative Analyst’s Office shall jointly conduct a statewide evaluation of the statewide baccalaureate degree pilot program implemented under this article, as specified, and to report the results of the evaluation, in writing, to the Legislature and the Governor on or before July 1, 2021. The bill would provide that the board of governors shall develop, and adopt by regulation, a funding model for the support of the statewide baccalaureate degree pilot ~~program program~~, as specified.

This bill would make these provisions inoperative on July 1, 2023, and would repeal the provisions on January 1, 2024.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. The Legislature finds and declares all of the
2 following:

3 (a) California needs to produce one million more baccalaureate
4 degrees than the state currently produces to remain economically
5 competitive in the coming decades.

6 (b) The 21st century workplace increasingly demands a higher
7 level of education in applied fields.

8 (c) There is demand for education beyond the associate degree
9 level in specific academic disciplines that is not currently being
10 met by California's four-year public institutions.

11 (d) Community colleges can help fill the gaps in our higher
12 education system by granting baccalaureate degrees in a limited
13 number of ~~specific~~ areas in order to meet a growing demand for a
14 skilled workforce.

15 (e) These baccalaureate programs will be limited and will not
16 in any way detract from the community colleges' traditional
17 mission to advance California's economic growth and global
18 competitiveness through education, training, and services that
19 contribute to continuous workforce improvement, nor will these
20 programs unnecessarily duplicate similar programs offered by
21 nearby public four-year institutions.

22 (f) Community colleges can provide a quality baccalaureate
23 education to their students, enabling place-bound local students
24 and military veterans the opportunity to earn the baccalaureate
25 degree needed for new job opportunities and promotion.

26 (g) Twenty-one other states, from Florida to Hawaii, already
27 allow their community colleges to offer baccalaureate degrees.
28 California is one of the most innovative states in the nation, and
29 the California Community Colleges will use that same innovative
30 spirit to produce more professionals in health, biotechnology,
31 public safety, and other needed fields.

32 SEC. 2. Article 3 (commencing with Section 78040) is added
33 to Chapter 1 of Part 48 of Division 7 of Title 3 of the Education
34 Code, to read:

1 Article 3. Baccalaureate Degree Pilot Program

2
3 78040. For purposes of this article, “district” means any
4 community college district identified by the Chancellor of the
5 California Community Colleges as participating in the statewide
6 baccalaureate degree pilot program. Each participating district
7 may establish one baccalaureate degree pilot program pursuant to
8 Section 78041.

9 78041. Notwithstanding Section 66010.4, and commencing
10 January 1, 2015, the Board of Governors of the California
11 Community Colleges, in consultation with the California State
12 University and the University of California, may authorize the
13 establishment of district baccalaureate degree pilot programs that
14 meet all of the eligibility requirements set forth in Section 78042.
15 A district pilot program established pursuant to this article shall
16 commence no later than the 2017–18 academic year. A student
17 participating in a baccalaureate *degree* pilot program shall complete
18 his or her degree by the end of the 2022–23 academic year. For
19 purposes of this section, a pilot program commences when the first
20 class of students begins the program. The statewide baccalaureate
21 degree pilot program shall consist of a maximum of fifteen districts,
22 *with one baccalaureate degree program each*, to be determined
23 by the Chancellor of the California Community Colleges and
24 ~~authorized~~ *approved* by the Board of Governors of the California
25 Community Colleges.

26 78042. (a) A district shall seek approval to offer a
27 baccalaureate degree program through the appropriate accreditation
28 body.

29 (b) When seeking ~~authorization~~ *approval* from the Board of
30 Governors of the California Community Colleges, a district shall
31 maintain the primary mission of the California Community
32 Colleges specified in paragraph (3) of subdivision (a) of Section
33 66010.4. The district, as part of the baccalaureate degree pilot
34 program, shall have the additional mission to provide high-quality
35 undergraduate education at an affordable price for students and
36 the state.

37 (c) A district shall not offer more than one ~~type of~~ baccalaureate
38 degree *program*, as determined by the governing board of the
39 district and approved by the ~~Governing Board~~ *Board of Governors*

1 of the California Community Colleges, and subject to the following
2 limitations:

3 (1) A district shall identify and document unmet workforce
4 needs in the subject area of the baccalaureate degree to be offered
5 and offer a baccalaureate degree at a campus in a subject area with
6 unmet workforce needs in the local community or region of the
7 district.

8 (2) A baccalaureate degree pilot program shall not offer a
9 baccalaureate degree *program or program curricula* already offered
10 by the California State University or the University of California.

11 (3) A district shall have the expertise, resources, and student
12 interest to offer a quality baccalaureate degree in the chosen field
13 of study.

14 (4) A district shall not offer ~~a more than one baccalaureate~~
15 ~~degree at more than one campus program within the district.~~
16 *district, which shall be limited to one campus within the district.*

17 (5) A district shall notify a student who applies to the district's
18 baccalaureate degree pilot program that the student is required to
19 complete his or her baccalaureate degree by the end of the 2022–23
20 academic year, as specified in Section 78041.

21 (d) A district shall maintain separate records for students who
22 are enrolled in courses classified in the upper division and lower
23 division of a baccalaureate program. A student shall be reported
24 as a community college student for enrollment in a lower division
25 course and as a baccalaureate degree program student for
26 enrollment in an upper division course.

27 (e) A governing board of a district seeking authorization to offer
28 a baccalaureate degree pilot program shall submit all of the
29 following for review by the Chancellor of the California
30 Community Colleges and approval by the Board of Governors of
31 the California Community Colleges:

32 (1) The administrative plan for the baccalaureate degree pilot
33 program.

34 (2) ~~The~~ *A description of the baccalaureate degree pilot program's*
35 *curriculum, faculty, and facilities.*

36 (3) The enrollment projections for the baccalaureate degree pilot
37 program.

38 (4) *Documentation regarding unmet workforce needs specifically*
39 *related to the proposed baccalaureate degree pilot program.*

1 (5) *Documentation of consultation with the California State*
2 *University and the University of California regarding collaborative*
3 *approaches to meeting regional workforce needs.*

4 (f) (1) The Board of Governors of the California Community
5 Colleges shall develop, and adopt by regulation, a funding model
6 for the support of the statewide baccalaureate degree pilot program
7 that is based on a calculation of the number of full-time equivalent
8 students enrolled in ~~the~~ *all* district pilot programs.

9 (2) Funding for each full-time equivalent student shall be at an
10 agreed upon marginal cost calculation that shall not exceed the
11 California State ~~Universities~~ *University's* marginal cost ~~calculation.~~
12 ~~calculation for a full-time equivalent student.~~

13 (3) ~~Each~~ A student in a baccalaureate degree pilot program
14 authorized by this article shall not be charged fees higher than the
15 mandatory systemwide fees charged for baccalaureate degree
16 programs at the California State University.

17 (4) Fees for upper division coursework in a baccalaureate degree
18 pilot program shall be set and approved by the Legislature in a
19 manner consistent with the setting of fees for lower division
20 coursework at the California Community Colleges. Fees for lower
21 division coursework in a baccalaureate degree pilot program shall
22 not exceed the fees for other lower division coursework offered
23 by the California Community Colleges.

24 (g) (1) The Department of Finance and the Legislative Analyst's
25 Office shall jointly conduct a statewide evaluation of the statewide
26 baccalaureate degree pilot program ~~implemented under pursuant~~
27 *to* this article. The results of the evaluation shall be reported, in
28 writing, to the Legislature and the Governor on or before July 1,
29 2021. The evaluation required by this section shall consider all of
30 the following:

31 (A) The number of new district baccalaureate degree pilot
32 programs implemented, including information identifying the
33 number of new programs, applicants, admissions, enrollments,
34 and degree recipients.

35 (B) The extent to which the baccalaureate degree pilot programs
36 established under this article ~~are fulfilling~~ *fulfill* identified
37 *workforce* needs for new baccalaureate degree programs, including
38 statewide supply and demand data that considers capacity at the
39 California State University, the University of California, and in
40 California's independent colleges and universities.

1 (C) Information on the place of employment of students and
2 the subsequent job placement of graduates.

3 (D) Baccalaureate degree program costs and the funding sources
4 that were used to finance these programs, including a calculation
5 of cost per degree awarded.

6 (E) The costs of the baccalaureate degree programs to students,
7 the amount of financial aid offered, and student debt levels of
8 graduates of the programs.

9 (F) Time-to-degree rates and completion rates for the
10 baccalaureate degree pilot programs.

11 (G) The extent to which the programs established under this
12 article are in compliance with the requirements of this article.

13 (2) A district shall submit the information necessary to conduct
14 the evaluation—~~require~~ *required* by paragraph (1), as determined
15 by the evaluators, to the Chancellor of the California Community
16 Colleges, who shall provide the information to the evaluators upon
17 request.

18 (3) A report to be submitted pursuant to paragraph (1) shall be
19 submitted in compliance with Section 9795 of the Government
20 Code.

21 78043. This article shall become inoperative on July 1, 2023,
22 and as *of* January 1, 2024, is repealed, unless a later enacted statute
23 that is enacted before January 1, 2024, deletes or extends that date.